

3 April 2009

### **Public Sector Average Weekly Earnings** € 980 960 920 880 Dec-05 Dec-06 Dec-07 Dec-08

### Public Sector Employment and Earnings December 2008

	Total Employment <sup>1</sup>	Average Weekly Earnings <sup>1</sup>	Average Earnings Index <sup>1</sup>
		€	
Dec 2007	256,600	936.56	285.0
Sept 2008	258,200	945.18	287.8
Dec 2008	262,300	966.65	294.4
Quarterly change	+4,100	+2.3%	+2.3%
Annual change	+5,700	+3.2%	+3.3%

<sup>&</sup>lt;sup>1</sup> Excluding health sector

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### Average weekly earnings up 3.2% in year to December 2008

Average weekly earnings in the Public Sector (excluding Health) rose by 3.2% in the year to December 2008. The index of average earnings, which excludes some effects of changes in employment composition, rose by 3.3% for the same period. Average weekly earnings rose by 2.9% in the year to September 2008 while the index of average earnings rose by 3.6% for the same period.

### Employment up by 5,700 in year to December 2008

A total of 262,300 people were employed in the Public Sector (excluding Health) in December 2008 compared to 256,600 in December 2007. In the year to December 2008 employment in the Education sector increased from 100,900 to 105,000, a rise of 4,100.

Overall employment in the Public Sector was 373,300 in December 2008, an increase of 5,200 compared with December 2007. In the year to December 2008 employment in Regional Bodies decreased from 38,800 to 38,500 (a decrease of 300). Employment in the Health Sector decreased from 111,500 in December 2007 to 111,000 in December 2008, a decrease of 500.

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**Table 1 Public Sector Employment** 

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Sectors		2005	5			2006			
Sectors	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	
Civil Service	36.5	36.7	36.7	36.2	36.6	37.0	37.3	37.0	
Prison Officers	3.2	3.2	3.1	3.1	3.2	3.1	3.2	3.2	
Administrative Civil Servants	31.5	31.3	31.3	31.2	31.5	31.6	31.9	31.9	
Industrial Civil Servants	1.8	2.2	2.3	1.8	1.9	2.3	2.3	1.9	
Defence	11.4	11.5	11.5	11.4	11.2	11.2	11.2	11.3	
Garda Síochána	12.1	12.2	12.3	12.2	12.4	12.6	13.0	12.9	
Education	91.4	90.5	84.7	92.9	92.5	91.7	88.2	96.9	
Primary	32.5	32.6	32.1	33.8	33.6	34.1	33.6	35.0	
Secondary (excl. VEC & ITs)	19.4	19.6	19.5	19.9	19.7	19.7	19.7	20.0	
Third Level (excl. VEC & ITs)	13.3	12.1	11.5	13.0	13.4	12.4	12.1	14.5	
VEC and Institutes of Technology	26.3	26.2	21.6	26.1	25.9	25.6	22.9	27.4	
Regional Bodies	36.9	38.4	38.2	37.3	37.5	39.1	39.5	38.0	
Local Authorities	35.8	37.0	36.9	36.1	36.4	37.8	38.1	36.9	
Other	1.2	1.3	1.3	1.2	1.1	1.3	1.3	1.1	
Semi-State Companies	56.1	57.6	57.4	56.5	55.9	57.1	57.0	52.9	
Commercial <sup>1</sup>	46.0	47.2	46.8	46.1	45.4	46.4	46.2	41.9	
Non-Commericial	10.0	10.4	10.5	10.4	10.5	10.7	10.7	11.0	
Others in the Public Sector	1.1	1.1	1.3	1.4	2.0	1.4	1.4	1.4	
Total (excl. Health)	245.6	248.0	242.1	247.9	248.2	250.1	247.6	250.3	
Health <sup>2</sup>	99.7	100.9	101.5	102.0	103.3	104.8	105.9	106.3	
Total Public Sector	345.3	348.9	343.6	349.9	351.3	354.9	353.5	356.6	

<sup>&</sup>lt;sup>1</sup> Excludes Aer Lingus from December 2006 and Agriculture Credit Bank from September 2007.

<sup>&</sup>lt;sup>2</sup> Data from March 2007 includes certain categories of staff not previously included.

Table 1 (contd.) Public Sector Employment

Contara		3	2008		2007				
Sectors	Dec	Sep	Jun	Mar	Dec	Sep	Jun	Mar	
Civil Service	38.8	39.3	39.5	38.6	37.9	38.4	38.0	37.3	
Prison Officers	3.5	3.5	3.4	3.4	3.4	3.3	3.3	3.2	
Administrative Civil Servants	33.3	33.5	33.8	33.1	32.5	32.6	32.3	32.2	
Industrial Civil Servants	2.0	2.3	2.4	2.1	2.0	2.5	2.5	1.9	
Defence	11.3	11.3	11.2	11.2	11.2	11.2	11.1	11.2	
Garda Síochána	14.3	14.2	14.0	13.8	13.7	13.4	13.3	12.8	
Education	105.0	97.9	101.6	101.4	100.9	93.5	97.0	97.7	
Primary	38.3	37.0	37.5	37.4	37.1	35.6	35.5	35.2	
Secondary (excl. VEC & ITs)	21.2	20.6	21.0	20.9	20.9	20.2	20.0	20.0	
Third Level (excl. VEC & ITs)	16.8	15.2	15.2	15.5	15.6	14.1	14.2	15.0	
VEC and Institutes of Technology	28.9	25.2	27.9	27.6	27.3	23.6	27.3	27.4	
Regional Bodies	38.5	40.4	41.2	39.0	38.8	40.1	40.0	38.1	
Local Authorities	37.5	39.3	40.1	37.9	37.7	38.9	38.9	37.0	
Other	1.0	1.1	1.1	1.1	1.1	1.1	1.1	1.1	
Semi-State Companies	53.3	53.9	53.8	52.8	52.8	53.0	53.3	53.0	
Commercial <sup>1</sup>	41.7	42.3	42.2	41.3	41.3	42.0	42.3	42.0	
Non-Commercial	11.5	11.6	11.6	11.5	11.5	11.0	11.1	11.0	
Others in the Public Sector	1.1	1.2	1.2	1.2	1.2	1.6	1.3	1.6	
Total (excl. Health)	262.3	258.2	262.6	258.0	256.6	251.1	254.0	251.7	
Health <sup>2</sup>	111.0	110.8	110.5	110.3	111.5	112.8	111.6	110.4	
Total Public Sector	373.3	369.1	373.1	368.3	368.1	363.9	365.6	362.1	

**Table 2 Public Sector Average Earnings Indices** 

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Sectors		200	5			200	6	
	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec
Civil Service	233.4	236.1	239.3	246.0	248.8	250.8	252.1	255.8
Prison Officers	258.0	255.3	240.3	257.8	253.3	263.5	262.2	258.6
Administrative Civil Servants	229.8	232.9	239.2	244.3	248.0	248.6	250.3	254.6
Industrial Civil Servants	235.7	247.6	239.6	251.8	253.7	262.7	260.4	272.6
Defence	264.7	266.1	266.8	269.1	271.4	283.5	288.1	285.3
Garda Síochána	261.0	264.6	266.4	279.6	271.6	277.0	281.9	315.2
Education	233.5	245.6	242.6	249.9	248.6	252.8	250.8	252.6
Primary	209.9	218.7	219.1	220.9	221.4	220.9	225.6	224.5
Secondary (excl. VEC & ITs)	221.9	232.9	225.4	231.3	234.2	234.7	233.3	236.2
Third Level (excl. VEC & ITs)	264.0	275.9	277.6	280.4	282.5	287.1	282.9	290.7
VEC and Institutes of Technology	277.4	297.2	290.7	313.4	301.6	318.9	304.6	307.4
Regional Bodies	275.1	270.4	277.5	279.2	287.4	286.2	290.5	294.5
Local Authorities	274.5	269.7	277.1	278.7	286.9	285.6	290.0	293.9
Other	275.7	273.9	271.1	273.3	284.4	285.4	285.5	293.7
Semi-State Companies	258.9	262.2	264.0	276.1	274.0	278.6	278.4	288.4
Commercial	266.0	269.8	271.1	284.4	282.8	288.0	286.2	300.1
Non-Commericial	224.8	225.8	230.6	238.4	237.5	236.5	237.4	235.8
Others in the Public Sector	275.9	278.6	289.8	294.5	303.6	304.1	303.1	306.5
Total Public Sector (excl. Health)	248.0	253.8	254.5	262.5	262.4	266.0	266.0	272.5
Selected series with overtime excluded								
Garda Síochána	243.6	241.8	247.4	253.7	247.9	249.6	252.1	256.1

Base year: March 1988=100

Table 2 (contd.) Public Sector Average Earnings Indices

2007 2008 Sectors Mar Jun Sep Dec Mar Jun Sep Dec 261.0 263.3 264.0 265.4 271.8 268.2 275.3 279.4 **Civil Service** 266.6 276.5 269.9 263.3 264.7 267.6 273.4 275.7 **Prison Officers** 260.0 261.3 262.9 265.5 271.2 267.8 275.1 279.4 Administrative Civil Servants Industrial Civil Servants 266.2 269.3 269.8 266.2 306.1 273.7 280.8 286.2 284.8 285.2 300.2 311.1 304.7 307.8 316.3 319.0 Defence 296.4 305.4 269.8 308.8 300.0 308.2 295.2 286.0 Garda Síochána 266.1 260.5 268.2 263.4 270.4 273.0 271.0 279.2 Education 230.7 234.7 233.0 231.9 236.4 237.1 237.6 244.6 Primary 246.6 252.5 244.7 251.2 240.8 253.5 250.4 258.1 Secondary (excl. VEC & ITs) 299.1 307.6 310.3 308.5 312.0 306.7 320.1 344.2 Third Level (excl. VEC & ITs) 317.5 333.4 324.0 334.5 331.6 349.8 332.4 337.3 VEC and Institutes of Technology 305.4 305.9 304.9 310.3 309.8 314.0 304.5 322.4 **Regional Bodies** 305.0 305.3 309.7 309.1 303.6 **Local Authorities** 304.2 313.2 321.6 299.5 306.6 307.7 309.7 312.9 320.2 324.3 329.4 Other 287.0 289.2 291.4 301.1 301.3 298.7 301.4 308.8 Semi-State 295.3 301.0 302.8 316.0 315.4 322.7 325.9 332.0 Commercial 250.5 240.7 241.3 244.2 244.9 247.0 242.6 244.1 Non-Commercial 306.4 307.2 306.7 308.0 318.7 321.4 330.3 330.2 Others in the Public Sector 276.0 281.2 285.0 287.0 288.2 287.8 294.4 **Total Public Sector** 277.9 (excl. Health) Selected series with overtime excluded 259.3 270.4 258.8 238.0 269.2 281.9 278.8 Garda Síochána 277.7

Base year: March 1988=100

**Table 3 Public Sector Average Weekly Earnings** 

		20	2005 2006					€	
Sectors	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	
Civil Service	780.44	782.29	797.37	823.39	830.74	829.13	837.80	855.74	
Prison Officers	1,142.94	1,128.52	1,061.88	1,138.37	1,117.97	1,165.97	1,159.41	1,153.12	
Administrative Civil Servants	755.95	759.76	785.37	803.89	813.86	808.72	818.51	836.84	
Industrial Civil Servants	607.53	637.68	616.03	649.27	654.93	676.63	670.23	703.02	
Defence	682.87	685.77	691.28	700.70	705.46	736.72	748.77	738.10	
Garda Síochána	1,068.79	1,083.37	1,090.62	1,144.30	1,111.74	1,132.75	1,150.51	1,286.01	
Education	816.02	861.17	872.98	876.46	869.30	885.48	888.90	875.90	
Primary	785.73	819.04	820.29	823.74	824.84	821.38	842.16	836.07	
Secondary (excl. VEC & ITs)	945.31	992.14	959.67	984.36	997.20	999.24	993.32	1,004.91	
Third Level (excl. VEC & ITs)	857.45	918.27	934.63	921.08	928.81	961.63	957.34	949.04	
VEC and Institutes of Technology	735.66	788.56	839.80	840.14	798.94	846.51	831.64	793.75	
Regional Bodies	735.97	720.92	739.27	743.30	767.34	762.20	774.29	785.17	
Local Authorities	732.24	717.31	736.62	740.32	764.03	758.78	771.46	781.75	
Other	864.65	844.08	828.03	842.84	883.54	876.61	866.56	892.66	
Semi-State	888.18	898.01	902.95	945.36	946.00	956.65	956.14	1,000.02	
Commercial	893.94	904.36	906.22	950.83	952.26	967.34	962.59	1,016.50	
Non-Commericial	861.73	869.12	888.36	921.16	918.86	910.24	928.16	924.72	
Others in the Public Sector	448.08	438.19	427.20	408.63	402.37	422.78	418.56	428.47	
Total Public Sector (excl. Health)	820.83	838.35	848.94	868.51	867.62	878.65	883.19	898.63	
Selected series with overtime excluded									
Garda Síochána	954.70	947.87	969.62	993.71	971.65	977.11	985.17	1,000.46	

Table 3 (contd.) Public Sector Average Weekly Earnings

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Contain		)8	200			07	200	
Sectors	Dec	Sep	Jun	Mar	Dec	Sep	Jun	Mar
Civil Service	940.84	921.24	889.82	912.35	889.80	879.58	870.83	870.81
Prison Officers	1,219.39	1,209.70	1,184.57	1,172.33	1,162.79	1,193.50	1,222.53	1,179.85
Administrative Civil Servants	923.23	905.10	873.55	893.66	874.96	862.98	850.91	852.56
Industrial Civil Servants	743.32	727.16	708.18	792.74	688.36	694.61	693.94	687.10
Defence	825.84	820.12	799.65	788.18	807.18	778.14	741.82	740.88
Garda Síochána	1,158.88	1,196.19	1,247.74	1,226.16	1,262.10	1,104.22	1,248.26	1,209.20
Education	964.15	944.49	944.97	932.28	921.63	930.16	931.32	900.87
Primary	906.70	883.24	880.52	878.20	861.30	867.21	873.59	859.11
Secondary (excl. VEC & ITs)	1,097.10	1,064.73	1,078.05	1,073.95	1,048.76	1,024.49	1,068.73	1,041.04
Third Level (excl. VEC & ITs)	1,108.55	1,079.46	1,035.15	1,035.62	1,010.53	1,055.97	1,035.56	978.18
VEC and Institutes of Technology	860.31	860.48	886.04	840.30	855.32	869.22	851.44	809.40
Regional Bodies	864.45	815.58	838.55	832.64	830.41	811.36	813.92	814.52
Local Authorities	859.92	810.27	834.56	828.71	826.97	807.96	810.50	811.57
Other	1,038.81	1,007.04	988.52	973.19	949.99	926.95	929.87	912.89
Semi-State	1,072.40	1,047.07	1,036.55	1,044.40	1,033.54	999.23	1,007.55	992.30
Commercial	1,086.94	1,060.45	1,050.40	1,069.06	1,052.71	1,008.02	1,023.17	1,003.55
Non-Commercial	1,031.13	1,009.07	997.11	975.07	964.75	958.65	947.69	949.18
Others in the Public Sector	513.11	483.29	469.93	467.89	454.02	400.49	442.92	394.60
Total Public Sector (excl. Health)	966.65	945.18	942.81	941.01	936.56	918.31	926.64	908.32
Selected series with overtime excluded Garda Síochána	1,081.68	1,077.55	1,093.16	1,054.34	931.32	1,013.65	1,058.02	1,012.91

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## **Background Notes**

### **Scope and Coverage**

The public sector is defined for the purposes of the series in accordance with criteria in the study "Information on public sector employment and manpower" published by the Institute of Public Administration. The sectors covered are:

- Civil Service:
- Defence forces:
- Garda Síochána:
- Local authorities:
- Education (excluding private institutions);
- Semi-State bodies (excluding their subsidiary companies).

Sources Data is extracted directly, where feasible, from administrative sources (primarily government payroll systems); otherwise they are supplied on questionnaires completed by the organisations concerned. Estimates for non-respondents are included based on trends for respondents in similar sectors.

**Employment** Employment covers all persons engaged by public bodies in the state including:

- full-time employees (permanent and temporary);
- part-time employees;
- persons on holidays, on maternity leave or temporarily absent due to illness.

The following persons are not covered:

- persons on long-term absence without pay (e.g. career breaks, secondments);
- certain categories of part-time employee paid on a fee basis for occasional duties.

In principle the total number of persons engaged is shown. However, in a number of instances, it is necessary to use the full-time equivalents of part-time employees because this is the basis on which the organisations concerned can readily report employment and earnings. This is the case for Administrative Civil Servants, the Health Sector and some Third Level Institutions.

Earnings represents the gross amount (before deduction of tax, PRSI, superannuation) payable by the organisation to its employees. It includes:

- Normal wages, salaries and overtime;
- taxable allowances, regular bonuses and commissions;
- holiday or sick pay for the period in question.

### It excludes:

- employer's PRSI;
- redundancy payments and back-pay.

Respondents are requested to provide details of aggregate earnings and employment for major categories of employees in their organisation (e.g. managerial, technical, clerical, etc.). Standard categories are not specified by the CSO; the number and delineation of categories is left to the discretion of organisations so that they can extract details already available in their records and, thereby, minimise the burden of the inquiry.

Many public sector employees are paid on the basis of incremental scales with the result that significant recruitment, which usually occurs at the lower levels, can depress the average earnings for a sector, and thereby affect the index levels (an example of this effect can be seen in the differential between the indices for Primary Education and Secondary Education). In addition, certain categories of staff (e.g. temporary, part-time) cannot be separately distinguished by some organisations and short-term changes in their numbers can also influence the index levels. Allowances should be made for these issues in interpreting the trends shown for different sectors.

The earnings are inclusive of overtime so that trends can reflect its variable impact (e.g. average earnings fall when overtime working is reduced). Some groups are characterised by high levels of overtime on a regular basis (e.g. the Garda Síochána) and earnings excluding overtime are separately provided in these cases.

In the case of Prison Officers, the Irish Prison Service introduced a system of annualised hours in early 2006. This abolished overtime and made new arrangements for the payment of additional hours, over and above the basic rostered hours.

**Averages:** Average weekly earnings reflect the mix of employees on different pay rates. Average weekly earnings are calculated by:

- deriving average weekly earnings for each staff category, distinguished by each relevant organisation;
- weighting these earnings by employment in each category to derive the average weekly earnings for each relevant organisation;
- weighting these weekly earnings by the employment of relevant organisation to obtain the average weekly earnings for each sector;
- weighting the sectoral average weekly earnings by the total employment of all organisations in the sector to obtain the overall quarterly average weekly earnings.

### Indices:

The earnings index is designed to measure the quarterly trend in average weekly earnings. It excludes the effect of changes in employment composition implicitly reflected in the corresponding absolute average earnings estimates.

The index of weekly earnings for any quarter is calculated by:

- deriving average weekly earnings for each staff category distinguished by each respondent organisation for the current and previous quarters;
- calculating the percentage quarterly change in average weekly earnings for each category;
- weighting these quarterly changes by total earnings in each category in the previous quarter to derive the quarterly change for each individual organisation;
- weighting these quarterly changes by the total earnings of each organisation in the previous quarter to obtain the estimated quarterly change for each sector;
- weighting the sectoral quarterly changes by the total earnings of each sector in the previous quarter to obtain the estimated overall quarterly change;
- updating the indices for the preceding quarter using these estimates of the quarterly change in earnings.

## (Administrative)

Civil Service The number employed is taken from the Civil Service Staff Information System (SIS) maintained by the Department of Finance. This primarily covers non-industrial civil servants and differs from the standard definition used for the series in the following respects:

- Full-time equivalents are used for work share employees;
- Department of Foreign Affairs staff working abroad are included;
- Civil Servants working in other parts of the public sector are included;
- Special advisors, etc. in Ministers' Offices are included;
- The earnings details are taken from the Civil Service payroll system.

December 2005 is the latest date for which SIS data is available. Figures for the numbers employed post December 2005 are provided by the Department of Finance based on data supplied to them by the relevant Departments/Offices.

## (Industrial)

**Civil Service** Persons are included in this category on the basis of their conditions of service. They are primarily employed by the Office of Public Works and the Department of Environment, Heritage and Local Government. The numbers are a mix of the actual numbers engaged and full-time equivalents, depending on the information received.

Primary Education Secretarial staff and caretakers are included if paid directly by Department of Education. Substitute teachers are excluded.

### **Secondary Education** (excluding VEC & ITs)

Part-time teachers paid through the standard Department of Education payment system are included while other part-time and substitute teachers are not. Non-teaching staff are included when paid directly by the Department.

### Third Level Education (excluding VEC & ITs)

In this sector there are some exceptions to the standard definition because some organisations could provide details on a full-time equivalent basis only.

Regional Bodies The Local Authorities include City Councils, County Councils and Town Councils. Included in the residual category are Regional Fisheries and Tourism Organisations, together with Traffic Wardens. Harbour Authorities (including those which have become State commercial companies) are also assigned to this category.

### **Semi-State Bodies**

The definition of the Public Sector used for the compilation of the series excludes subsidiaries of Semi-State Bodies. However, employees of subsidiaries are included if they cannot be readily distinguished by their parent organisation. The main operating companies (Iarnrod Éireann, Bus Éireann and Bus Átha Cliath) within CIE have been included in the series.

### Others in the Public Sector

Includes persons not elsewhere classified i.e. Dáil Éireann TDs, Garda students and CSO temporary field staff. In December 2008 there were 166 Dáil TDs, 940 Garda students and approximately 30 CSO temporary field staff. This category was previously included under the Civil Service sub-sector but they are now included as a sub-sector on their own.

The employment details for this sector are obtained from the quantity census conducted by the Health Service Executive and are recorded on a full-time equivalent basis. Earnings information is not available at present. From March 2007 certain grades, categories and subsumed agencies are included. A direct comparison with previous data is not possible.

<sup>&</sup>lt;sup>1</sup> "Information on public sector employment and manpower," Humphreys, Peter C. and Gorman, Patricia, Institute of Public Administration, 1987.