Public Sector Employment and Earnings March 2003

	Total Employment ¹	Average Weekly Earnings ¹	Average Earnings Index ¹
		€	
March 2002	232,900	696.38	208.3
December 2002	240,100	717.86	215.2
March 2003	239,400	717.65	215.1
Quarterly change Annual change	- 700 + 6,500	0.0% + 3.1%	0.0% + 3.3%
-			

¹ Excluding health sector

Average weekly earnings up 3.1%

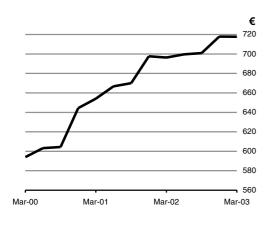
Average weekly earnings in the Public Sector (excluding Health) rose by 3.1% in the year to March 2003. The index of average earnings, which excludes some effects of changes in employment composition, rose by 3.3% for the same period.

Employment up by 6,500

A total of 239,400 people were employed in the Public Sector (excluding Health) in March 2003 compared to 232,900 in March 2002. This rise is mainly comprised of an increase of 5,700 in the Education Sector, a rise of 500 in the Regional Bodies, and an increase of 400 in the Semi-State Companies.

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Public Sector Average Weekly Earnings



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Table 1 Public Sector Employment (000s)

Que starre		1999	Э			2000		200
Sectors	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar
Civil Service	33.1	33.6	33.4	33.5	33.9	34.5	34.3	34.9
Prison Officers	2.9	3.0	3.1	3.1	3.1	3.2	3.2	3.2
Administrative Civil Servants	27.1	27.4	27.5	27.5	27.8	28.2	28.6	29.2
Industrial Civil Servants	2.0	2.1	1.8	1.8	2.0	2.2	1.9	1.9
Others in the Civil Service	1.1	1.1	0.9	1.1	1.0	1.0	0.6	0.6
Defence	12.2	12.2	12.2	12.1	11.9	12.0	11.8	11.7
Garda Síochána	11.1	11.2	11.4	11.5	11.3	11.4	11.5	11.6
Education	67.3	65.4	71.5	71.0	69.9	67.1	73.0	73.5
Primary	22.1	22.3	22.7	22.8	22.9	22.8	23.2	23.4
Secondary (excl. VEC & ITs)	18.0	17.4	18.1	18.0	18.0	17.7	18.4	18.3
Third Level (excl. VEC & ITs)	9.0	9.1	10.6	10.3	10.5	9.9	10.8	10.7
VEC and Institutes of Technology	18.2	16.6	20.1	19.9	18.5	16.8	20.6	21.0
Regional Bodies	32.8	32.9	32.1	32.3	34.1	34.2	33.3	33.0
Local Authorities	31.1	31.1	30.5	30.9	32.4	32.6	31.9	32.2
Other	1.8	1.8	1.6	1.5	1.7	1.6	1.4	1.4
Semi-State Companies	65.9	54.8	54.1	54.3	55.9	56.1	55.9	55.3
Commercial	57.3	46.1	45.2	45.4	46.9	47.3	47.0	46.2
Non-Commercial	8.6	8.8	8.9	8.9	9.0	8.8	8.9	9.0
Total (excl. Health)	222.4	210.1	214.7	214.9	217.1	215.4	220.0	220.
Health			72.9				81.5	
Total Public Sector			287.6				301.5	

¹ Figures for December 2002 have been revised since publication on 30th April.
 ² Excluding Telecom Eireann from September 1999. Including Ordnance Survey from March 2002.

	2003		2002				2001	
Sectors	Mar	Dec ¹	Sep	Jun	Mar	Dec	Sep	Jun
Civil Service	37.2	37.4	37.9	37.3	37.2	36.4	36.5	36.1
Prison Officers	3.3	3.3	3.3	3.2	3.2	3.2	3.2	3.2
Administrative Civil Servants	31.2	31.5	31.5	31.2	30.8	30.6	30.2	29.8
Industrial Civil Servants	1.9	1.9	2.4	2.2	2.1	2.0	2.2	2.2
Others in the Civil Service	0.7	0.7	0.8	0.7	1.0	0.6	0.8	1.0
Defence	11.4	11.5	11.5	1 1.6	11.6	11.7	11.7	11.6
Garda Síochána	11.8	11.7	11.7	11.7	11.7	11.8	11.6	11.6
Education	85.1	84.9	76.1	80.1	79.4	77.0	69.9	74.1
Primary	31.3	30.7	28.9	28.1	27.7	27.2	26.0	25.6
Secondary (excl. VEC & ITs)	18.7	18.7	18.4	18.5	18.6	18.6	17.8	18.3
Third Level (excl. VEC & ITs)	12.0	12.3	11.2	11.6	11.0	10.6	9.7	10.4
VEC and Institutes of Technolo	23.1	23.2	17.6	21.8	22.1	20.6	16.4	19.8
Regional Bodies	36.2	36.8	37.6	37.1	35.7	35.1	35.9	35.4
Local Authorities	35.0	35.5	36.1	35.7	34.4	33.7	34.3	33.8
Other	1.2	1.3	1.5	1.5	1.3	1.4	1.6	1.5
Semi-State Companies ²	57.7	57.8	58.1	58.1	57.31	58.2	58.9	57.4
Commercial ²	47.5	47.7	47.7	47.8	47.1	48.8	49.4	48.2
Non-Commercial ²	10.2	10.1	10.3	10.4	10.2	9.4	9.6	9.2
Total (excl. Health) ²	239.4	240.1	233.0	235.9	232.9	230.0	224.5	226.2
Health		95.7				93.0		
Total Public Sector		335.8				323.0		

Table 1 (contd.) Public Sector Employment (000s)

Table 2 Public Sector Average Earnings Indices

Jun 165.4 200.0	Sep 165.5	Dec	Mar	Jun	Sep	Dec	Ma
	165.5	165.0	400 7				
			169.7	171.0	172.5	188.0	188
	194.5	197.5	201.7	210.5	212.1	235.8	230
159.2	160.2	158.8	163.8	163.8	165.1	178.1	179
						-	186
140.8	145.6	143.1	144.3	145.0	149.7	154.7	163
185.1	186.9	187.6	187.0	191.0	192.9	215.2	205
184.1	180.8	184.0	197.3	213.6	199.7	207.0	217
169.8	173.5	174.1	173.9	175.8	176.3	189.1	191
172.9	177.6	177.9	178.8	180.0	179.7	195.1	195
152.7	158.1	156.5	157.4	159.2	160.0	165.2	173
177.9	182.5	184.4	184.9	184.3	190.1	199.8	199
185.5	184.9	188.0	184.2	188.9	186.8	208.8	208
175.9	174.5	177.7	178.0	183.6	182.1	202.9	206
176.0	174.5	177.7	177.5	183.0	181.6	202.5	206
171.7	171.3	175.8	184.8	190.8	188.3	207.3	211
173.3	169.6	173.1	180.5	181.3	180.9	188.2	192
177.0	173.0	177.1	186.1	186.2	186.5	191.4	197
148.9	147.6	152.5	153.4	155.9	152.0	170.4	167
172.0	171.9	173.7	177.2	180.0	179.3	191.9	194
	179.6 140.8 185.1 184.1 169.8 172.9 152.7 177.9 185.5 175.9 176.0 171.7 173.3 177.0 148.9	179.6176.7140.8145.6185.1186.9184.1180.8169.8173.5172.9177.6152.7158.1177.9182.5185.5184.9175.9174.5176.0174.5171.7171.3173.3169.6177.0173.0148.9147.6	179.6 176.7 181.3 140.8 145.6 143.1 185.1 186.9 187.6 184.1 180.8 184.0 169.8 173.5 174.1 172.9 177.6 177.9 152.7 158.1 156.5 177.9 182.5 184.4 185.5 184.9 188.0 175.9 174.5 177.7 176.0 174.5 177.7 176.0 174.5 177.7 177.0 173.0 177.1 148.9 147.6 152.5	179.6176.7181.3180.2140.8145.6143.1144.3185.1186.9187.6187.0184.1180.8184.0197.3169.8173.5174.1173.9172.9177.6177.9178.8152.7158.1156.5157.4177.9182.5184.4184.9185.5184.9188.0184.2175.9174.5177.7177.5176.0174.5177.7177.5171.7171.3175.8184.8173.3169.6173.1180.5177.0173.0177.1186.1148.9147.6152.5153.4	179.6176.7181.3180.2180.9140.8145.6143.1144.3145.0185.1186.9187.6187.0191.0184.1180.8184.0197.3213.6169.8173.5174.1173.9175.8172.9177.6177.9178.8180.0152.7158.1156.5157.4159.2177.9182.5184.4184.9184.3185.5184.9188.0184.2188.9175.9174.5177.7177.5183.0176.0174.5177.7177.5183.0177.7171.3175.8184.8190.8177.0173.0177.1186.1186.2148.9147.6152.5153.4155.9	179.6176.7181.3180.2180.9179.1140.8145.6143.1144.3145.0149.7185.1186.9187.6187.0191.0192.9184.1180.8184.0197.3213.6199.7169.8173.5174.1173.9175.8176.3172.9177.6177.9178.8180.0179.7152.7158.1156.5157.4159.2160.0177.9182.5184.4184.9184.3190.1185.5184.9188.0184.2188.9186.8175.9174.5177.7177.5183.0181.6176.0174.5177.7177.5183.0181.6177.7171.3175.8184.8190.8188.3173.3169.6173.1180.5181.3180.9177.0173.0177.1186.1186.2186.5148.9147.6152.5153.4155.9152.0	179.6 140.8176.7 145.6181.3 143.1180.2 144.3180.9 145.0179.1 149.7202.9 154.7185.1186.9187.6187.0191.0192.9215.2184.1180.8184.0197.3213.6199.7207.0169.8 172.9173.5 177.6174.1 177.9173.9 175.8176.3 159.1189.1 195.1152.7 152.7158.1 158.1156.5 157.4159.2 160.0 165.2160.0 165.2165.2 199.3175.9 176.0 174.5177.7 177.7178.0 184.9183.0 184.2182.1 183.0202.9 186.8175.9 176.0 174.5 177.7177.7 177.8183.6 184.8182.1 190.8202.5 207.3173.3 177.0 177.0 173.0 147.6173.1 152.5180.5 186.1 153.4181.3 155.9180.9 152.0188.2 191.4

Note: Index to base March 1988 = 100 ¹ Figures for December 2002 have been revised since publication on 30th April.

Table 2 (contd.) Public Sector Average Earnings Indices

	2001			20	002		2003	_
Jun	Sep	Dec	Mar	Jun	Sep	Dec ¹	Mar	Sectors
190.2	192.9	202.9	201.6	198.9	197.2	207.8	205.9	Civil Service
231.2	226.9	254.3	249.4	243.2	237.0	255.8	252.8	Prison Officers
181.4	185.0	193.8	192.5	190.2	189.7	199.6	197.3	Administrative Civil Servants
202.6	212.4	214.9	209.9	193.3	193.6	191.1	200.3	Industrial Civil Servants
172.3	187.8	195.3	209.0	251.4	237.0	258.4	240.0	Others in the Civil Service
213.7	210.7	223.7	225.4	226.1	225.1	235.0	233.5	Defence
236.5	222.6	239.9	226.4	231.3	225.8	238.4	230.1	Garda Síochána
192.4	191.2	198.8	197.8	199.1	198.5	206.6	205.6	Education
188.6	185.9	194.8	193.4	190.7	189.2	193.0	192.0	Primary
177.2	177.0	178.6	185.6	186.8	184.7	194.1	195.7	Secondary (excl. VEC & ITs)
203.1	206.3	216.0	219.8	231.5	227.7	241.9	234.8	Third Level (excl. VEC & ITs)
214.8	212.2	224.6	210.9	212.9	217.7	228.6	227.7	VEC and Institutes of Technolog
209.5	208.2	214.6	215.6	214.9	216.3	210.9	210.1	Regional Bodies
208.0	206.7	212.4	214.8	213.5	215.1	209.3	208.0	Local Authorities
236.1	235.7	256.0	227.4	239.6	236.4	239.2	249.3	Others
196.7	202.1	210.0	218.3	222.5	219.8	225.2	230.4	Semi-State
202.2	208.0	215.7	225.3	230.0	227.0	231.2	237.4	Commercial
170.1	171.1	180.2	181.9	185.4	184.0	195.9	196.5	Non-Commercial
198.4	198.7	207.5	208.3	209.8	208.5	215.2	215.1	Total Public Sector (excl. Health)
								Selected series with overtime excluded
185.4	184.5	196.7	196.5	195.9	193.3	202.8	203.0	Prison Officers
202.8	200.7	210.0	205.4	213.3	211.4	222.2	217.5	Garda Síochána

Table 3 Public Sector Average Weekly Earnings

		1999				2000		200
Sectors	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Ma
	€	€	€	€	€	€	€	€
ivil Service	€ 529.51	€ 530.42	532.55	÷ 546.61	€ 548.08	€ 551.99	€ 613.27	ء 615.7
rison Officers	888.05	861.11	873.69	891.33	929.54	936.13	1,039.86	1,018.4
dministrative Civil Servants	509.79	513.28	509.80	526.62	929.54 523.73		574.89	583.0
ndustrial Civil Servants						529.06		
	444.74	436.94	450.44	448.13	446.90	439.57	509.25	468.8
Others in the Civil Service	257.36	264.25	285.73	268.08	283.35	287.91	398.63	431.2
efence	477.93	481.87	481.66	480.66	492.73	496.01	553.77	530.0
arda Síochána	755.20	741.23	754.01	808.47	875.46	819.04	848.50	890.5
ducation	614.10	644.37	619.81	622.60	632.29	648.89	674.51	682.0
rimary	656.62	673.05	670.45	673.01	677.54 679.84	678.73 683.08	732.12 704.81	730.7
econdary (excl. VEC & ITs)	652.35	675.04	668.07	672.33				739.2
hird Level (excl. VEC & ITs)	603.81	631.38	588.16	608.32	595.52	653.89	650.66	659.0
EC and Institutes of Technology	529.73	580.73	536.05	525.61	551.08	569.66	595.08	589.4
legional Bodies	470.16	465.93	476.27	477.64	491.58	488.28	540.73	550.0
ocal Authorities	466.16	462.07	472.09	472.29	486.32	483.40	535.54	544.8
Others	538.72	535.97	556.15	592.45	605.13	599.00	664.63	675.8
emi-State	608.51	586.80	602.35	628.80	630.06	626.78	654.27	671.3
Commercial	608.23	583.17	598.05	629.00	628.61	627.39	646.23	668.7
Ion-Commercial	610.27	605.92	624.25	627.72	637.50	623.50	696.43	684.5
otal Public Sector	579.86	580.73	581.15	594.06	603.23	604.47	644.38	654.0
excl. Health)								

¹ Figures for December 2002 have been revised since publication on 30th April.

Table 3 (contd.) Public Sector Average Weekly Earnings

2	2001				2002		2003	
S	ер	Dec	Mar	Jun	Sep	Dec ¹	Mar	Sectors
€		€	€	€	€	€	€	
620.	05	662.75	652.01	639.24	641.12	677.18	671.55	Civil Service
1,005.	94	1,126.60	1,104.88	1,076.69	1,054.82	1136.92	1,123.50	Prison Officers
594.	33	626.53	621.40	607.57	614.30	644.22	640.40	Administrative Civil Servants
520.	93	533.59	520.23	478.91	481.72	475.30	495.06	Industrial Civil Servants
401.	98	542.93	474.54	626.27	540.95	602.51	511.27	Others in the Civil Service
541.	68	572.04	582.57	582.57	581.75	604.95	603.74	Defence
913.	68	983.62	928.68	948.45	926.07	977.65	943.69	Garda Síochána
704.	54	717.55	705.66	709.74	728.00	732.33	726.04	Education
699.	82	729.66	722.98	713.21	710.26	721.05	715.41	Primary
755.	18	761.91	791.82	797.00	788.09	827.85	834.75	Secondary (excl. VEC & ITs)
709.	77	722.13	735.36	762.00	777.26	777.05	773.16	Third Level (excl. VEC & ITs)
654.	06	658.96	596.58	603.17	663.34	646.36	627.67	VEC and Institutes of Technology
554.	44	572.73	574.48	573.11	572.88	567.90	567.60	Regional Bodies
547.	32	564.00	569.98	567.02	567.43	561.70	560.33	Local Authorities
731.	20	792.78	698.10	745.27	734.72	746.07	788.60	Others
701.	07	728.23	755.94	770.71	758.22	779.36	795.36	Semi-State
703.	82	729.91	764.36	779.60	766.78	783.05	806.07	Commercial
686.	85	719.42	717.23	729.76	718.70	761.92	754.42	Non-Commercial
669.	97	697.68	696.38	699.61	700.86	717.86	717.65	Total Public Sector
								(excl. Health)
								Selected series with
								overtime excluded
688.	81	734.03	733.64	731.37	724.30	759.85	760.32	Prison Officers
788.	-	824.18	806.51	837.44	829.82	872.49	853.70	Garda Síochána

Background Notes

Scope and Coverage The public sector is defined for the purposes of the series in accordance with criteria in the study "Information on public sector employment and manpower" published by the Institute of Public Administration.¹ The sectors covered are:

- Civil Service;
- Defence forces;
- Garda Síochána;
- Local authorities;
- Education (excluding private institutions);
- Semi-State bodies (excluding their subsidiary companies).
- **Sources** Data is extracted directly, where feasible, from administrative sources (primarily government payroll systems); otherwise they are supplied on questionnaires completed by the organisations concerned. Estimates for non-respondents are included based on trends for respondents in similar sectors.
- **Employment** Employment covers all persons engaged by public bodies in the state including:
 - full-time employees (permanent and temporary);
 - part-time employees;
 - persons on holidays, on maternity leave or temporarily absent due to illness.

The following persons are not covered:

- persons on long-term absence without pay (e.g. career breaks, secondments);
- certain categories of part-time employee paid on a fee basis for occasional duties.

In principle the total number of persons engaged is shown. However, in a number of instances, it is necessary to use the full-time equivalents of part-time employees because this is the basis on which the organisations concerned can readily report employment and earnings.

- **Earnings** Earnings represents the gross amount (before deduction of tax, PRSI, superannuation) payable by the organisation to its employees. It includes:
 - Normal wages, salaries and overtime;
 - taxable allowances, regular bonuses and commissions;
 - holiday or sick pay for the period in question.

It excludes:

- employer's PRSI;
- redundancy payments and back-pay.

Respondents are requested to provide details of aggregate earnings and employment for major categories of employees in their organisation (e.g. managerial, technical, clerical, etc.). Standard categories are not specified by the CSO; the number and delineation of categories is left to the discretion of organisations so that they can extract details already available in their records and, thereby, minimise the burden of the inquiry.

Many public sector employees are paid on the basis of incremental scales with the result that significant recruitment, which usually occurs at the lower levels, can depress the average earnings for a sector, and thereby affect the index levels (an example of this effect can be seen in the differential between the indices for Primary Education and Secondary Education). In addition, certain categories of staff (e.g. temporary, part-time) cannot be separately distinguished by some organisations and short-term changes in their numbers can also influence the index levels. Allowances should be made for these issues in interpreting the trends shown for different sectors. The earnings are inclusive of overtime so that trends can reflect its variable impact (e.g. average earnings fall when overtime working is reduced). Some groups are characterised by high levels of overtime on a regular basis (e.g. Prison Officer and the Garda Síochána) and earnings excluding overtime are separately provided in these cases.

Civil Service The number employed is taken from the Civil Service Staff Information System maintained by (Administrative) the Department of Finance. This primarily covers non-industrial civil servants and differs from the standard definition used for the series in the following respects:

- Full-time equivalents are used for part-time employees (e.g. two job sharers = one employee);
- Department of Foreign Affairs staff working abroad are included;
- Civil Servants working in other parts of the public sector are included.
- The earnings details are taken from the Civil Service payroll system.
 - Special advisors, etc. in Ministers' Offices are included.

Averages: Average weekly earnings reflect the mix of employees on different pay rates. Average weekly earnings are calculated by

- deriving average weekly earnings for each staff category, distinguished by each relevant organisation.
- weighting these earnings by employment in each category to derive the average weekly earnings for each relevant organisation;
- weighting these weekly earnings by the employment of relevant organisation to obtain the average weekly earnings for each sector;
- weighting the sectoral average weekly earnings by the total employment of all organisations in the sector to obtain the overall quarterly average weekly earnings.
- **Indices:** The earnings index is designed to measure the quarterly trend in average weekly earnings. It excludes the effect of changes in employment composition implicitly reflected in the corresponding absolute average earnings estimates.

The index of weekly earnings for any quarter is calculated by:

- deriving average weekly earnings for each staff category distinguished by each respondent organisation for the current and previous quarters;
- calculating the percentage quarterly change in average weekly earnings for each category;
- weighting these quarterly changes by total earnings in each category in the previous quarter to derive the quarterly change for each individual organisation;
- weighting these quarterly changes by the total earnings of each organisation in the previous quarter to obtain the estimated quarterly change for each sector;
- weighting the sectoral quarterly changes by the total earnings of each sector in the previous quarter to obtain the estimated overall quarterly change;
- updating the indices for the preceding quarter using these estimates of the quarterly change in earnings.

- Civil Service Includes certain categories of persons who are not strictly civil servants. (Others)
- **Primary Education** Secretarial staff and caretakers are included if paid directly by Department of Education. Substitute teachers are excluded.

Secondary Education Part-time teachers paid through the standard Department of Education payment system are included while other part-time and substitute teachers are not. Non-teaching staff are included when paid directly by the Department.

Civil Service Persons are included in this category on the basis of their conditions of service. They are primarily employed by the Office of Public Works and the Department of Arts, Heritage, Gaeltacht and the Islands

Third Level Education In this sector there are some exceptions to the standard definition because some organisations (excluding VEC & ITs) could provide details on a full-time equivalent basis only.

- **Regional Bodies** The Local Authorities includes Corporations, City Councils, County Councils, Urban District Councils and Town Commissioners. Included in the residual category are Regional Fisheries and Tourism Organisations, together with Traffic Wardens. Harbour Authorities (including those which have become State commercial companies) are also assigned to this category.
 - **Health** The employment details for this sector are obtained from the annual census conducted by the Department of Health and are recorded on a full-time equivalent basis. Earnings information is not available at present.
- Semi-State Bodies The definition of the Public Sector used for the compilation of the series excludes subsidiaries of Semi-State Bodies. However, employees of subsidiaries are included if they cannot be readily distinguished by their parent organisation. The main operating companies (Iarnrod Éireann, Bus Éireann and Bus Átha Cliath) within CIE have been included in the series.

¹ "Information on public sector employment and manpower," Humphreys, Peter C. and Gorman, Patricia, Institute of Public Administration, 1987.